

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 165909

ORIGIN IO-14

INFO OCT-01 ISO-00 EB-07 AID-05 AF-10 ARA-10 EA-07  
EUR-12 NEA-10 L-03 CIAE-00 INR-07 NSAE-00 COME-00  
TRSE-00 OMB-01 DHA-02 SS-15 NSC-05 PA-01 PRS-01  
USIE-00 SP-02 SSO-00 NSCE-00 INRE-00 /113 R

DRAFTED BY IO/DHP:FALKNER; EB/IFD/ODF:AADAMS:PMS

APPROVED BY EJCHESKY IO/DHP

IO/UNP:DCKURTZER

IO/IEP:EBRUCE

AID/OFDA:WRDALTON

AID/PPC/IA:KKAUFMAN (INFO)

-----079873 152358Z /63

O R 152309Z JUL 77

FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

INFO USMISSION USUN NEW YORK

LIMITED OFFICIAL USE STATE 165909

E.O. 11652: N/A

TAGS: ECOSOC, UNDP

SUBJECT: 63RD ECOSOC--AGENDA ITEM 19--ASSISTANCE IN EMER-  
GENCY SITUATIONS

REF: (A)GENEVA 5668

(B)GENEVA 5823

(C)GENEVA 5365

1. DEPARTMENT'S VIEWS ON LATEST DUTCH DRAFT (REFTEL B) CON-  
CERNING EMERGENCY SITUATIONS REMAIN IN LINE WITH POSITION  
PAPER ON AGENDA ITEM 19. WE FULLY SUPPORT PROCEDURES TO  
IMPROVE EARLY WARNING AND ASSISTANCE IN THE CASE OF NATURAL  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 165909

DISASTERS. WE ALSO SUPPORT ENHANCED EFFORTS TO DEAL WITH  
LEGITIMATE ECONOMIC CRISES THROUGH SUCH BODIES AS THE IMF,  
THE WORLD BANK, VARIOUS CONSULTATIVE GROUPS AND SPECIALIZED  
UN AGENCIES. HOWEVER, WE ARE NOT CONVINCED THAT SUCH PRO-  
CEDURES CAN BE EASILY EXTENDED TO INCLUDE A DEFINITION OF  
AN EMERGENCY ECONOMIC SITUATION.

2. DEPARTMENT BELIEVES THAT EMERGENCY SITUATIONS DESCRIBED IN DUTCH DRAFT ARE TOO BROAD. ANY COUNTRY, INCLUDING SOME OF THE MOST DEVELOPED COULD, IF IT SO CHOOSES, PRESENT ITSELF AS ELIGIBLE FOR WHATEVER ASSISTANCE IS TO BE PROVIDED

BY THE UN UNDER THIS PROCEDURE, OR FOR A DECLARATION OF EMERGENCY BY ECOSOC. THIS COULD BE THE CASE WHETHER THE DISASTER WAS BROUGHT ABOUT BY EVENTS BEYOND THEIR CONTROL OR BY THEIR OWN ACTIONS.

3. WE QUESTION THEREFORE WHETHER AN IMPORTANT OBJECTIVE OF DRAFT MAY BE TO HIGHLIGHT LDC NEEDS FOR INCREASED RESOURCE TRANSFERS AND THEREBY TO FURTHER PRESSURE DC'S IN MEETING VARIOUS "EXCESSIVE SOCIAL, POLITICAL, HUMANITARIAN, OR ECONOMIC EVENTS AND PROCESSES" (FROM FIRST DUTCH DRAFT). IN OUR VIEW, PRESENCE OF INDICATORS SUCH AS PAYMENTS SITUATION, INVESTMENTS, AND INDUSTRIAL PRODUCTION POINT IN THIS DIRECTION.

4. IN PARTICULAR, OPERATIVE PARA 8(E) APPEARS TOO BROAD IN SCOPE AND COULD LEAD TO INTERAGENCY PROGRAMS RESULTING FROM POTENTIAL ECOSOC RESOLUTIONS WITH RESPONSIBILITIES AND POWERS SUCH AS TO THROW INTO QUESTION THE APPROPRIATE ROLE OF OTHER UN AGENCIES, THE INTERNATIONAL FINANCIAL INSTITUTIONS AND BILATERAL ASSISTANCE MEASURES. DEPARTMENT FEELS STRONGLY THIS PARA SHOULD BE DELETED.

LIMITED OFFICIAL USE

PAGE 03 STATE 165909

5. DEPARTMENT SUGGESTS THE FOLLOWING REVISION OF THE LATEST DRAFT:

(A) IN PREAMBULAR PARA 6, INSERT AFTER "...RESPOND TO EMERGENCY SITUATIONS" THE PHRASE "DUE TO NATURAL DISASTERS OR SERIOUS SOCIAL, HUMANITARIAN, OR ECONOMIC PROCESSES BEYOND THE CONTROL OF DEVELOPING COUNTRIES..."

(B) OPERATIONAL PARA 2, REPLACE IN ENTIRETY WITH:

"NOTES THE INDICATORS PROPOSED BY THE SECRETARY GENERAL FOR PROVIDING ADVANCE WARNING OF IMPENDING NATURAL DISASTERS WHICH CAN LEAD TO ECONOMIC EMERGENCY SITUATIONS, WHICH COMPRISE, INTER ALIA, THE FOOD SITUATION, THE HEALTH SITUATION, THE LEVEL OF EMPLOYMENT AND THE HOUSING SITUATION, AND FURTHERMORE MIGRATION AND COMMUNICATIONS PROBLEMS;

(C) PARA 3, INSERT "SUCH" AFTER "CONCERNING" AND DELETE "ECONOMIC" AFTER "IMPENDING." REPLACE "TO IMPLEMENT" WITH "TO STUDY";

(D) PARA 4, DELETE ENTIRE PHRASE AFTER "REQUIREMENTS";

(E) PARA 6, AFTER "ABOUT" DELETE "IMPENDING OR";

(F) PARA 7, REPLACE PHRASE "ADOPT A PROGRAMME OF SPECIAL ASSISTANCE COMMENSURATE TO THE MAGNITUDE OF" WITH

"RESPOND TO";  
"  
(G) PARA 8: 8(A) REPLACE "ECONOMIC" WITH "SUCH"  
AND DELETE ENTIRE PHRASE AFTER "SITUATIONS." 8(B) DELETE  
"ECONOMIC." 8(C) REPLACE "REMEDIAL ACTION" WITH  
"EMERGENCY RELIEF" AND SUBSTITUTE "SUCH" FOR "EMERGENCY"

AS THE PENULTIMATE WORD. 8(D) AMEND TO READ "...AND  
VOLUNTARY AGENCIES AND THE COORDINATION OF SUCH ASSIST-  
ANCE..." 8(E) DELETE ENTIRE PARAGRAPH.

6. CONCERNING ROLE OF THE UNDP RESREP (PARA 6) DELEGATION  
SHOULD TAKE CARE THAT THIS PROVISION DOES NOT REQUIRE  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 165909

RESRESPS TO GO SUBSTANTIALLY BEYOND THEIR CURRENT EMER-  
GENCY RELIEF RESPONSIBILITIES.

7. CONCERNING THE QUERY POSED IN REFTEL A REGARDING THE  
RELATIONSHIP TO UNDP, PARA E(V) OF GENEVA 5365 PROVIDES  
FOR THE CREATION OF A SPECIAL UNDP RESERVE FOR SPECIAL  
AND EXTRAORDINARY PURPOSES, WHICH WOULD BECOME OPERATIVE  
WHEN ALL UNDP OBLIGATIONS FOR 2ND CYCLE (1977-81) HAVE  
BEEN MET. US AND DUTCH OBJECTIVE IN PRESSING FOR IN-  
CLUSION OF THIS PARA WAS TO CREATE A MECHANISM FOR UNDP  
TO MEET EMERGENCY NEEDS AND FOR DONORS TO BE ABLE TO  
INFLUENCE UNDP PROJECTS WHICH MEET THEIR PRIORITY BILAT-  
ERAL NEEDS. GIVEN PROMINENT ROLE OF UNDP RESIDENT REP-  
RESENTATIVE IN COORDINATING DISASTER OR EMERGENCY RELIEF  
IN SOME PRESENT CASES, IT WAS FELT THAT THIS SPECIAL  
RESERVE WOULD (A) ENHANCE UNDP'S ABILITY TO ACT; (B) EN-  
HANCE ITS PRESTIGE AS THE CENTRAL COORDINATOR OF UN  
TECHNICAL ASSISTANCE; AND (C) PROVIDE A MARGIN OF RESERVE  
WHICH COULD BE TAPPED, IN EMERGENCIES, BY OTHER UN ORGANS.  
DELEGATION SHOULD THEREFORE CONSULT WITH DUTCH ABOUT  
FACTORING THESE CONSIDERATIONS INTO DRAFT ECOSOC RES-  
OLUTION.

8. IN PRESENTING SUCH VIEWS TO THE DUTCH OR OTHER  
COUNTRIES AS APPROPRIATE, DELEGATION SHOULD ATTEMPT  
TO ELICIT STRENGTH OF SUPPORT FOR RESOLUTION AS DRAFTED.  
WE ARE ESPECIALLY INTERESTED IN DETERMINING WHETHER THE  
NEW DUTCH DRAFT APPEARS FOCUSED EXCLUSIVELY ON ECONOMIC  
EMERGENCIES, WHEREAS EARLIER INDICATIONS AT THE UNDP  
GOVERNING COUNCIL WERE THAT PRIMARY INTEREST WAS REMEDIAL  
MEASURES TO FOLLOW UP NATURAL DISASTERS.

9. DEPARTMENT NEEDS FULLER DELEGATION COMMENTARY AND  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 165909

RECOMMENDATION IN FUTURE MESSAGES. VANCE

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERGOVERNMENTAL COOPERATION, EMERGENCY PLANNING, MILITARY PLANS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 15-Jul-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE165909  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** FALKNER; EB/IFD/ODF:AADAMS:PMS  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770253-0337  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770751/aaaabscl.tel  
**Line Count:** 176  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 8033c06a-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 GENEVA 5668, 77 GENEVA 5823, 77 GENEVA 5365  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1843933  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** 63RD ECOSOC--AGENDA ITEM 19--ASSISTANCE IN EMER- GENCY SITUATIONS  
**TAGS:** PORG, NL, ECOSOC, UNDP  
**To:** GENEVA  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/8033c06a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009